

## Message Text

SECRET

PAGE 01 MBFR V 00383 01 OF 02 091727Z  
ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 NSCE-00 SSO-00 ERDA-05  
CIAE-00 H-01 INR-07 IO-13 L-03 NSAE-00 OIC-02  
OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15 USIA-06  
TRSE-00 NSC-05 /089 W  
-----126717 091735Z /47

R 091219Z JUL 77  
FM USDEL MBFR VIENNA  
TO SECSTATE WASHDC 0000  
SECDEF WASHDC  
INFO ALL MBFR MISSIONS  
AMEMBASSY ATHENS  
AMEMBASSY BERLIN  
AMEMBASSY BELGRADE  
AMEMBASSY BERN  
AMEMBASSY LISBON  
AMEMBASSY LUXEMBOURG  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMEMBASSY STOCKHOLM  
AMEMBASSY ANKARA  
AMEMBASSY REYKJAVIK

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0383

FROM US REP MBFR

USSALTWO

BELGRADE ALSO FOR USDEL CSCE

E.O. 11652: GDS  
TAGS: PARM, NATO  
SUBJ: MBFR NEGOTIATIONS: SUMMARY REPORT FOR PERIOD JULY 4-10

1. SUMMARY: IN THE JULY 5 INFORMAL SESSION OF THE VIENNA  
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FORCE REDUCTION NEGOTIATIONS, EASTERN REPS DEVELOPED  
THEIR VIEWS ON PHASE I REDUCTION COMMITMENTS BY  
DIRECT PARTICIPANTS OTHER THAN THE US AND USSR AND MADE  
THE POINT THAT FURTHER DISCUSSION OF DATA FOLLOWING THE  
DISAGGREGATION OF ALREADY TABLED FIGURES MUST NOT BE  
EXTENDED TO INCLUDE ISSUES HAVING TO DO ONLY WITH THE  
ORGANIZATIONAL STRUCTURE OF THE ARMED FORCES. END SUMMARY.

2. EASTERN REPS AT THE JULY 5 INFORMAL SESSION OF THE VIENNA TALKS SAID THAT THE MAIN ISSUE AS REGARDS PHASE I REDUCTION COMMITMENTS BY DIRECT PARTICIPANTS OTHER THAN THE US AND USSR WAS THAT ALL DIRECT PARTICIPANTS SHOULD IN A FIRST AGREEMENT ASSUME CONTRACTUAL OBLIGATIONS FOR THEIR REDUCTIONS. OBLIGATIONS UNDERTAKEN BY THE US AND USSR, THE CONTINUITY OF WHICH WOULD DEPEND ON IMPLEMENTATION BY OTHER DIRECT PARTICIPANTS OF THEIR PHASE II REDUCTION OBLIGATIONS, WOULD CONTAIN THE SPECIFIC DETAILS OF US AND SOVIET PHASE I REDUCTIONS. IN A FIRST PHASE, OTHER DIRECT PARTICIPANTS WOULD ONLY COMMIT THEMSELVES TO THE SCOPE AND TIMING OF THEIR SECOND PHASE REDUCTIONS. IN THIS CONTEXT, EASTERN REPS STATED THAT THE WORD "SCOPE" MEANT EQUAL PERCENTAGE REDUCTIONS AND REDUCTIONS BY UNITS ALONG WITH THEIR ARMAMENTS. EASTERN REPS POSED QUESTIONS CONCERNING THE WESTERN POSITION ON THIS ISSUE, INCLUDING WHAT WOULD BE THE ACTUAL CONTENT OF PHASE II NEGOTIATIONS ACCORDING TO THE WESTERN APPROACH, AND OFFERED TO CONSIDER ALTERNATIVE SOLUTIONS TO THE PROBLEM OF ENSURING THAT ALL WESTERN DIRECT PARTICIPANTS ULTIMATELY REDUCE THEIR FORCES. THE OPENING WESTERN STATEMENT MADE THE CASE FOR FOCUSING THE NEGOTIATIONS ON GROUND FORCES.

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TRSE-00 NSC-05 /089 W

-----124913 091734Z /47

R 091219Z JUL 77

FM USDEL MBFR VIENNA

TO SECSTATE WASHDC 2265

SECDEF WASHDC

INFO ALL MBFR MISSIONS

AMEMBASSY ATHENS

AMEMBASSY BERLIN

AMEMBASSY BELGRADE

AMEMBASSY BERN

AMEMBASSY LISBON

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AMEMBASSY PRAGUE

AMEMBASSY SOFIA  
AMEMBASSY STOCKHOLM  
AMEMBASSY ANKARA  
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S E C R E T SECTION 2 OF 2 MBFR VIENNA 0383

FROM US REP MBFR

USSALTWO

BELGRADE ALSO FOR USDEL CSCE

3. DURING THE BALANCE OF THE INFORMAL SESSION, EASTERN REPS PRESSED THE WEST TO TABLE NATIONAL MILITARY MANPOWER DATA. THEY SAID SUCH A STEP WOULD: (1) PROVIDE THE BASIS FOR A MORE RATIONAL ALLOCATION BETWEEN GROUND AND AIR FORCES AND FOR ESTABLISHING DIFFERENCES IN MANNING/

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LEVELS OF THE ARMED FORCES OF INDIVIDUAL PARTICIPANTS; (2) FACILITATE IDENTIFICATION OF THE SOURCES OF THE DISCREPANCY BETWEEN EASTERN AND WESTERN DATA; AND (3) ENABLE PARTICIPANTS TO CONCENTRATE ON THE AREA OF GREATEST DISCREPANCY. EASTERN REPS CONTINUED THAT THE EXAMINATION OF NATIONAL DATA COULD BEGIN WITH US AND SOVIET FIGURES FIRST. THEY ALSO STATED THAT IT WOULD BE WITHOUT PREJUDICE TO THE REDUCTION APPROACH OF EITHER SIDE, BUT THAT THE DISCUSSION MUST NOT GO BEYOND ISSUES RELEVANT TO SOLVING REDUCTION PROBLEMS INTO THOSE HAVING TO DO WITH THE ORGANIZATIONAL STRUCTURE OF THE ARMED FORCES. EASTERN REPS REITERATED THAT THE WEST HAD OVER-ESTIMATED THE SIZE OF WARSAW PACT FORCES IN THE AREA AND THE EASTERN PARTICIPANTS HAD ADVANCED NO PROOF TO THE CONTRARY. WESTERN REPS AGAIN HIGHLIGHTED THE CONTRADICTION BETWEEN PREVIOUS EASTERN STATEMENTS AND THE CURRENT EASTERN ASSERTION OF APPROXIMATE MANPOWER PARITY BETWEEN NATO AND PACT FORCES IN CENTRAL EUROPE. THEY MADE CLEAR THAT AGREEMENT ON DATA WAS ESSENTIAL TO REACHING A POSITIVE OUTCOME IN THE NEGOTIATIONS. EASTERN AND WESTERN REPS EXCHANGED ANSWERS TO DATA QUESTIONS FROM PRIOR SESSIONS AND WESTERN REPS ASKED SOME ADDITIONAL QUESTIONS ABOUT EASTERN DATA.

4. UK REP BOLLAND MADE THE ONLY STATEMENT AT THE JULY 7 PLENARY MEETING. HIS PRESENTATION EMPHASIZED THAT THE CONCEPTS OF PARITY AND COLLECTIVITY WERE CENTRAL TO THE WESTERN POSITION AND THAT THE PRACTICAL APPLICATION OF THOSE CONCEPTS AS INCORPORATED IN WESTERN PROPOSALS, WOULD LEAD TO AN OUTCOME IN CONFORMITY WITH THE AGREED

OBJECTIVES OF THE NEGOTIATIONS. IN STRESSING THAT AN  
AGREEMENT MUST BE BASED ON GENUINE PARITY, UK REP MADE THE  
POINT THAT THIS REQUIREMENT MEANT, IN TURN, THAT THE  
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WEST COULD NOT ACCEPT AN OUTCOME ACHIEVED BY DELIBERATELY  
IGNORING THE EXISTING, LARGE EASTERN NUMERICAL SUPERIORITY  
IN MILITARY MANPOWER IN THE AREA OF REDUCTIONS. UNDER  
THE HEADING OF COLLECTIVITY, BOLLAND CITED THE  
SPECIAL CIRCUMSTANCES WHICH REQUIRE SPECIFIC LIMITATIONS  
ON RESIDUAL US AND SOVIET FORCES WITHIN COMMON COLLECTIVE  
CEILINGS. UK REP CONCLUDED BY REITERATING THE IMPORTANCE  
OF THE DECEMBER 1975 WESTERN PROPOSALS AND AGAIN CALLING  
FOR A CONSTRUCTIVE EASTERN RESPONSE TO THEM COMMENSURATE WITH  
THEIR IMPORTANCE. RESOR

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**Disposition Date:** 22 May 2009  
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**TAGS:** PARM, US, UR, NATO  
**To:** STATE DOD  
**Type:** TE  
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22 May 2009  
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